

RIVERSIDE COUNTY TRANSPORTATION COMMISSION

MINUTES

Wednesday, February 12, 2003

1. CALL TO ORDER

The meeting of the Riverside County Transportation Commission was called to order by Chairman Ron Roberts at 9:05 a.m., in the Board Room at the County of Riverside Administrative Center, 4080 Lemon Street, Riverside, California, 92501.

2. ROLL CALL

Commissioners/Alternates Present

Marion Ashley
Daryl Busch
Bob Buster
Chris Buydos
Percy L. Byrd
Juan DeLara
Frank Hall
Terry Henderson
Dick Kelly
Robin Lowe
Anne Mayer
Jeff Miller
Ameal Moore
Gregory S. Pettis
Ron Roberts
Robert L. Schiffner
Gregory V. Schook
John F. Tavaglione
Placido Valdivia
Jack van Haaster
Jim Venable
Jack Wamsley
Art Welch
Frank West
Roy Wilson

Commissioners Absent

Robert Crain
G. Dana Hobart
William G. Kleindienst
Greg Ruppert
Michael H. Wilson

3. PUBLIC COMMENTS

JoAnn McAnlis, expressed her concern regarding the lack of communication with the communities potentially affected by the CETAP alternatives.

4. APPROVAL OF MINUTES – January 8, 2003

M/S/C (Lowe/Miller) to approve the January 8, 2003 minutes as submitted.

5. ADDITIONS/REVISIONS

Naty Kopenhaver, Clerk of the Commission, noted there were no additions or revisions to the agenda.

6. CONSENT CALENDAR

M/S/C (Lowe/Miller) to approve the following Consent Calendar items:

6A. MID-YEAR REVENUE PROJECTIONS

Ivan Chand, Chief Information Officer, briefly reviewed the Mid-Year Revenue Projections, indicating that revenues have exceeded projections, approximately 13% higher for the first six months than the same time last year. Therefore, staff recommends increasing the current year revenue projections by 2.5%.

- 1) Approve the Mid-Year Revenue Projections; and,
- 2) Approve the Planning Budget Adjustment to reflect the Local Transportation Funds (LTF) Planning Revenue and Expenditures.

6B. LOCAL TRANSPORTATION FUND PROJECTION FOR FISCAL YEAR 2003-2004

Approve the projections of the Local Transportation Fund (LTF) apportionment for the Coachella Valley, Palo Verde Valley, and Western Riverside County Areas.

6C. BUDGET ADJUSTMENTS

Approve the following budget adjustments:

- 1) \$55,000 increase for Administrative Legal Services;
- 2) \$197,851 increase for Administrative Election Fees;
- 3) \$1,000,000 increase for STA Distributions; and,
- 4) \$100,000 increase for Rail Station and Legal Fees.

6D. CONTRACTS COST AND SCHEDULE REPORT

Receive and file the Contracts Cost and Schedule Report for the month ending December 31, 2002.

6E. QUARTERLY FINANCIAL STATEMENTS

Receive and file the Quarterly Financial Statements for the quarter ending December 31, 2002.

6F. SINGLE SIGNATURE AUTHORITY REPORT

Receive and file the Single Signature Authority Report for the months of October, November, and December 2002.

6G. STATE AND FEDERAL LEGISLATIVE UPDATE

- 1) Adopt the following bill positions and associated policy position:
Support if Amended – SCA 2 (Torlakson, D-Antioch) as introduced 12/2/02;
Support – ACA 7 (Dutra, D-Fremont) as introduced 1/14/03;
Policy Position Support – ability of counties to enact or reenact local option transportation sales taxes by 55% majority vote; and,
- 2) Receive and file the State and Federal Legislative Update as an information item.

6H. SECTION 5311 AND STATE TRANSIT ASSISTANCE FUNDS

Receive and file information on Section 5311 and State Transit Assistance Funds.

6I. FISCAL YEAR 2003 AMENDMENT TO COMMUTER RAIL'S SHORT RANGE TRANSIT PLAN – FLEXING OF STATE TRANSPORTATION IMPROVEMENT FUNDS TO FEDERAL TRANSIT ADMINISTRATION'S SECTION 5307 FUNDS AND REVISION TO THE PROGRAM OF PROJECTS FOR THE NORTH MAIN CORONA PARKING STRUCTURE

- 1) Authorize the flexing of State Transportation Improvement Program (ITIP Funds) to the Federal Transit Administration's (FTA) Section 5307 Program;
- 2) Include the North Main Corona Parking Structure in the Program of Projects for the Riverside – San Bernardino Urbanized Area as well as the Regional Transportation Improvement Plan; and,
- 3) Amend the Fiscal Year 2003 Short Range Transit Plan for the Commuter Rail Program to reflect the change in funding sources.

6J. FISCAL YEAR 2002 TRANSIT OPERATORS' REPORT

Receive and file the Fiscal Year 2002 Transit Operators' Report.

6K. CITIZENS' ADVISORY COMMITTEE/SOCIAL SERVICES TRANSPORTATION ADVISORY COMMITTEE

Approve the attached membership roster for the Citizens Advisory Committee/Social Services Transportation Advisory Committee (CAC/SSTAC).

6L. SB 821 BICYCLE AND PEDESTRIAN FACILITIES PROGRAM EXTENSION AND SCOPE OF PROJECT CHANGE FOR THE CITY OF CORONA

- 1) Grant the City of Corona a change in the scope of project for their Chase Drive/El Cerrito Bikeway project and an extension to June 30, 2003, to complete the project; and,
- 2) Grant the City of Corona an extension to June 30, 2003, to complete the Bus Stop Accessibility project.

6M. COMMUTER RAIL PROGRAM UPDATE

Receive and file the Commuter Rail Program Update as an information item.

6N. RESOLUTION NO. 03-019, "RESOLUTION OF THE RIVERSIDE COUNTY TRANSPORTATION COMMISSION AUTHORIZING THE EXECUTIVE DIRECTOR TO ESTABLISH POLICY RULES AND REGULATIONS REGARDING OPERATIONS AT COMMUTER RAIL STATIONS"

Approve Resolution No. 03-019, "*Resolution of the Riverside County Transportation Commission Authorizing the Executive Director to Establish Policy Rules and Regulations Regarding Operations at Commuter Rail Stations*".

6O. HIGHWAY AND COMMUTER RAIL CONSTRUCTION PROGRAM UPDATE

Receive and file the Highway and Commuter Rail Construction Program Update as an information item.

6P. AGREEMENT NO. 02-33-063 FOR THE CONSTRUCTION OF THE CCTV SECURITY SYSTEM AT THE RIVERSIDE-LA SIERRA AND WEST CORONA METROLINK STATIONS

Approve an increase to the contract contingency amount of Agreement No. 02-33-063 with Lynch Communication, Inc., by \$30,000, from \$40,100 to \$70,100, to cover the costs for additional unforeseen work associated with the construction of the CCTV Security System at the Riverside-La Sierra and West Corona Metrolink Stations and connection to the Riverside-Downtown Metrolink Station.

6Q. AGREEMENT NO. 03-33-035 FOR CONSTRUCTION OF A CCTV SECURITY SYSTEM AT THE EXISTING PEDLEY METROLINK COMMUTER RAIL STATION

- 1) Award Agreement No. 03-33-035 to New Age Communications for the construction of a CCTV Security System at the existing Pedley Metrolink Commuter Rail Station, with a data link to the monitoring facilities at the existing Riverside-Downtown Metrolink Commuter Rail Station for the amount of \$199,800.98 plus a contingency amount of \$40,199.02 to cover potential change orders encountered during construction, for a total contract amount of \$240,000.00; and,
- 2) Authorize the Chairman, pursuant to Legal Counsel review, to execute the agreement on behalf of the Commission.

6R. AGREEMENT NO. 03-31-054 WITH THE COUNTY OF RIVERSIDE TO CONSTRUCT RIGHT TURN LANES ON GILMAN SPRINGS ROAD TO STATE ROUTE 79

- 1) Approve entering into Shared Funding Agreement No. 03-31-054 with the County of Riverside for the construction of right turn lanes on Gilman Springs Road to SR 79 for \$100,000; and,
- 2) Authorize the Chairman, pursuant to Legal Counsel review, to execute the agreement on behalf of the Commission.

6S. REQUEST FOR PROPOSAL FOR SURVEY AND MATERIAL TESTING ON-CALL SERVICES IN SUPPORT OF FUTURE MEASURE "A" HIGHWAY AND COMMUTER RAIL CONSTRUCTION PROJECTS

- 1) Authorize staff to prepare and advertise a Request for Proposal (RFP), for consultant services to provide Survey and Material Testing On-Call Services in support of future Measure "A" Highway and Commuter Rail Construction Projects;
- 2) Form a selection committee, comprised of staff representatives from RCTC, County of Riverside, City of Riverside, City of Moreno Valley, City of Perris, and Caltrans, to review, evaluate, and rank all RFPs received; and,
- 3) Negotiate contracts with the top ranked consultant(s) and return to the Commission with contract recommendations.

6T. AUTHORIZATION TO ADVERTISE BIDS FOR CONSTRUCTION OF THE STATE ROUTE 60 HOV PROJECT IN MORENO VALLEY

- 1) Approve entering into a Project Construction Program Supplement to obligate CMAQ funding for construction of the SR 60 High Occupancy Vehicle (HOV) lanes in the City of Moreno Valley;
- 2) Authorize the Chairman, pursuant to Legal Counsel review, to execute the Supplement on behalf of the Commission;
- 3) Authorize staff to advertise bids for construction of the SR 60 HOV lanes within the City of Moreno Valley, contingent upon finalization of the Project Construction Program Supplement and receipt of the Authorization to Proceed with Construction from the Caltrans Office of Local Assistance; and,
- 4) Bring back to the Commission the results of the bidding for contract award to the lowest, responsive bidder.

7. REPORT ON STATE BUDGET DISCUSSIONS AND IMPACT ON TRANSPORTATION PROGRAMS

D.J. Smith, Commission's State Lobbyist, reported on the status of the State Budget and its impacts on transportation, highlighting the following:

- The State Budget Subcommittees did not pass the Governor's recommendation to suspend Proposition 42.
- Status of Transportation Congestion Relief Program (TCRP) Funds and possibility of State concessions to occur.
- Outline of ACA 11, which will appear on the March 2004 statewide ballot. This amendment would commit a percentage of the General Fund to pay for state and local infrastructure projects.
- Voter opinion research conducted in January showed support of ACA 11 and opposition to the suspension of Proposition 42 and the lowering of the voter threshold for measure programs.
- Truck weight fee collection in California was changed to be in conformance with the Federal Government resulting in a net loss of \$140 million per year to the State Highway Account.
- The removal of MTBE for gasoline will result in less Proposition 42 monies for a \$50 to \$100 million per year impact.

Eric Haley, Executive Director, indicated that discussions have been initiated with Caltrans to keep the Measure "A" program and project development moving forward. He also noted that the STIP Projects Priority Ad Hoc Committee will convene and return a recommendation to the Commission.

8. CETAP INTERNAL CORRIDORS RECOMMENDATIONS

Steve DeBaun, Commission's Legal Counsel, reminded the Commissioners of the possible conflict of interest specific to ownership of property along any of the designated routes for the Winchester to Temecula Corridor.

Cathy Bechtel, Director of Transportation Planning and Policy Development, presented the CETAP Advisory Committee and staff recommendation for the Winchester to Temecula Corridor. She also briefly reviewed the Federal Agencies Proposal and the draft Memorandum of Understanding (MOU). If the Commission agrees to consider the Federal Agencies Proposal, staff recommends that an Ad Hoc Committee or the Executive Committee be charged with providing direction to staff on the final elements of the MOU.

Mary Ann Rondinella, Federal Highway Administration, on behalf of the Federal Agencies, expressed strong support of the CETAP effort and appreciation for the RCTC and Caltrans District 8 staffs for their leadership throughout the process. She also expressed gratitude to the RCTC consultant team for their remarkable efforts in gathering the environmental and transportation data. She then provided a summary of the Federal Agencies Proposal. It is intended to accomplish four objectives: 1) ensure that one alternative can be selected for each corridor; 2) eliminate the need to revisit a range of alternatives in the future; 3) address the specific information needs to allow the Federal Agencies to support the selection of a single alternative for each corridor; and 4) provide timely resolution of issues, supported by a commitment from senior managers of all the Federal Agencies.

Commissioner Robin Lowe expressed her appreciation to the CETAP Advisory Committee for their efforts in this process and strongly noted that the Commission extended to the public more public hearing than stated in the law and went beyond what was necessary to satisfy RCTC's commitment to the public. This allowed all regions to express their opinions and concerns. She also extended appreciation to the public for their efforts in presenting well thought out regional solutions, to the RCTC staff and Steve Smith for their excellent work effort, and the Building Industry Association (BIA) for their support of this process.

At this time, Chairman Roberts opened public comments for this item.

- A. Peter Reynolds, Victoria Grove resident, expressed his opposition to the northern Hemet to Corona/Lake Elsinore (HCLE) route stating it was an illogical choice. He also expressed concern that the potential alternative was not disclosed to homebuyers.

Commissioner Bob Buster explained that property owners have not been notified because the staff recommendation was for the southern HCLE route. After the staff recommendation was made, the Cities of Riverside, Corona, Moreno Valley, and Perris made an endorsement for the northern HCLE route. He assured the public that there will be public hearings in the affected areas and a complete evaluation of all the alternatives will be done.

- B. Peter Herzog, representing the Coalition for Better Transportation, expressed support for the staff recommendation noting it supports community and transportation needs. He also urged the removal of Alternatives 7a and 7b from the MOU with the Federal Agencies.

- C. Diane Dunhoff, representing Winchester Hills property owners, requested the remove Alternatives 7a and 7b from any further consideration and expressed support for the hybrid alternative.
- D. Laer Pearce, representing the Coalition for Better Transportation, expressed appreciation to the CETAP Advisor Committee and the Commission for their efforts and presented support from over 700 property owners.
- E. William Holzwarth, representing Warmington Land Co., expressed belief that Alternative 7b negatively impacts the future development of land along Scott Road. It has negatively impacted property rights and values in the affected area. He also stated that he believes any further public record of Alternative 7b as a potential alternative will continue to adversely affect the area. He requested clarification of the CETAP Advisory Committee recommendation as to the status of Alternatives 7a and 7b. He recommended that a conclusory provision be added to the final EIR to remove Alternatives 7a and 7b as potential future alternatives.

Cathy Becthel responded that the hybrid alternative is recommended as the preferred alternative. Alternatives 7a and 7b are no longer identified as preferred alternatives but will be included in the final environmental document.

- F. Art Cassel, Lake Mathews property owners, expressed his concern that the RCIP and CETAP efforts have lost their vision to be regional solutions. He believes jobs need to be brought to the County instead of providing the means for Riverside County resident to travel to other counties to work and neither RCIP or CETAP address this need.
- G. Barbara Boxold, Victoria Grove resident, concurred with the previous speaker's comments and expressed her strong opposition to the northern HCLE route.
- H. Stephen Navar, Victoria Grove resident, expressed his opposition to the northern HCLE route.
- I. Wayne Rodman, Cajalco area resident, expressed his opposition to the northern HCLE route and requested better communication to the affected area.

- J. Kerry Cole, Victoria Grove resident, expressed his opposition to the northern HCLE route and concern that the potential northern HCLE route was not disclosed to homebuyers.
- K. Jeff Gaudio, Victoria Grove resident, expressed his opposition to the northern HCLE route and his disappointment that this potential route was not disclosed to homebuyers. He also summarized a news article regarding the HCLE alternatives and their potential impacts.
- L. Scott Reedus, Victoria Grove resident, expressed his opposition to the northern HCLE route and the adverse environmental impact this route would cause. He also stated his belief that the objective should be to build businesses and bring jobs to Riverside County.
- M. Tony Shouga, Victoria Grove resident and local business owner, expressed his opposition to western portion of the northern HCLE route and believes the route should continue along Cajalco Road. He also expressed his concern for the adverse environmental impact this route would cause.

Chairman Roberts requested Commissioner Lowe, as the CETAP Advisory Chairperson, to provide clarification in light of the comments regarding the HCLE routes.

Commissioner Lowe expressed her concurrence with the comments made. She clarified that the northern HCLE route through El Sobrante/Victoria Grove was brought forward by the Federal Agencies, not by the Riverside County Transportation Commission, as an alternative to study. She assured the public that their comments will be considered and staff has not made a recommendation nor has the Commission voted on any routes for the HCLE corridor.

- N. Borre Winckel, representing the Riverside Chapter of the BIA, stated his belief that the RCIP is a unique document in the way it is integrating land uses and that a county cannot develop in isolation. He expressed the BIA's support for the hybrid alternative, comparing it to the El Toro "Y", a dynamic and job-rich geographic area in Orange County, representing a great development opportunity for Riverside County.

There being no further requests to speak on this item, Chairman Roberts closed the public comments.

Commissioner Jim Venable updated the Commission on the status of the widening of Domenigoni Parkway and Scott Road, indicating that these improvements will adequately connect SR 79 to I-215. Therefore, he requested clarification as to why Alternatives 7a and 7b are being carried into the Tier II document due to the adverse affect on financing for the developers. Cathy Bechtel clarified that if the Commission selects the hybrid alternative as the preferred alternative, it will be the alternative requested for a record of decision. Alternatives 7a and 7b would be removed at that point noting however that the analysis of all the alternatives will be part of the final environmental document. The CETAP Advisory Committee expressed an importance to still consider and study how traffic flow between SR 79 and I-215 with the plans improvements to ensure connectivity between them, excluding Alternatives 7a and 7b.

Commissioner Lowe added that the CETAP Advisory Committee did not include Alternatives 7a and 7b in their recommendation and do not intend to continue studying Alternatives 7a and 7b in the Tier II process.

Commissioner John Tavaglione indicated that communication has been received from Caltrans that Alternatives 7a and 7b are not feasible alternatives and, as a public document, can be made available to developers and lenders, if necessary.

Commissioner Buster expressed his concern that moving forward with a recommendation will foreclose options for east-west connector, the future corridor into Orange County, and land use. He believes that each corridor has a substantial transportation impact on the other corridors. Cathy Bechtel responded that at the inception of CETAP, while interrelationships needed to be looked at, the decision was made that each corridor had independent utility.

Commissioner Tavaglione expressed his belief that CETAP process is a step process and is moving in the right direction.

Commissioner Jack van Haaster requested clarification if, with the approval of the hybrid alternative, there is no longer a need for a north-south corridor. If another corridor is still needed, will that future corridor be part of the existing MSHCP commitment so it will be environmentally covered by the existing effort.

Cathy Bechtel responded that staff believes an eastern bypass is still needed but becomes apparent through the CETAP process that it will not occur at this point. However, staff will encourage studies continue to look for additional traffic relief opportunities.

Hideo Sugita said that while partnerships with neighboring county are improving in regards to bi-county corridors, he believes that decisions that can be made at this point on inter-county corridors should not be delayed.

Charles Landry, RCIP Consultant Project Manager, Jacobs Engineering, explained that all CETAP corridors are covered under the MSHCP regardless of what corridor is selected. All arterials in the General Plan are also covered activities under MSHCP. If a route is upgraded to a freeway level capacity then there would need to be an amendment to the MSHCP.

Commissioner Percy Byrd expressed his concern and disappointment for the CETAP process that he believes has not resulted an optimal transportation pattern for the County.

Commissioner Daryl Busch expressed his concern that while he supports the hybrid alternative, he believes that the issue has not been fully addressed, causing greater traffic congestion on the I-215 north of Newport Road. Eric Haley responded that the work on the hybrid alternative will be coordinated with the existing Measure "A" commitments to widen the I-215 north to Eucalyptus Avenue.

Commissioner Ameal Moore stated his support for the hybrid alternative as well as the northern HCLE corridor.

In response to Commissioners Venable and Schiffner's request to clearly state the Commission's intent for Alternatives 7a and 7b, Chairman Roberts stated that it is the Commission intent to eliminate Alternatives 7a and 7b from further consideration.

Commissioner van Haaster requested an additional to the motion to state that the Commission will commit to the process to identify an additional North-South route. He then accepted Commissioner Lowe's recommendation for making a separate motion for direction to staff to address this issue.

M/S/C (Miller/R. Wilson) to:

- 1) Receive and file the Summary of Comments received on the CETAP Draft EIS/EIRs;**
- 2) Consider the proposal from the Federal Agencies to expeditiously work together towards agreement on a single alternative for each internal CETAP corridor;**
- 3) Authorize the Chair, pursuant to Legal Counsel review, to execute a Memorandum of Understanding which will outline the funding,**

schedule, data and analyses commitments made between the Federal Agencies, Caltrans, the County, and RCTC;

- 4) Approve an extended schedule and additional work on the Hemet to Corona/Lake Elsinore Corridor; and,
- 5) Consider selection of the hybrid alternative as the Preferred Alternative for the Winchester to Temecula Corridor, pending final consensus from the Federal Agencies, with the consideration of a connection between State Route 79 and I-215 in Tier 2 or as part of the Hemet to Corona/Lake Elsinore Corridor study.

Nay: Buydos, Byrd

M/S/C (Lowe/van Haaster) to direct staff to return to the Commission with discussion of a plan to address the North-South Corridor traffic congestion and future planning.

9. ITEMS PULLED FROM CONSENT CALENDAR AGENDA

10. PRESENTATION - STATE ROUTE 91 IMPROVEMENT PROJECTS

John Standiford, Director of Public Information, briefly reviewed Orange County Transportation Authority's successful acquisition of the SR 91 Toll Lanes and the potential for Caltrans to now make necessary improvements along this corridor.

Chairman Roberts provided a brief report on the first meeting of the Route 91 Advisory Committee. He noted the Committee took action to continue studying the impact of lifting the HOV fee for an additional 60 days due to the possible traffic congestion impact and toll fee increase.

Bill Mosby, Caltrans District 8, reviewed the alternatives analysis

Gary Slater, Caltrans District 12, reviewed the causes of congestion and resulting delays on SR 91 as well as proposed project as follows:

- Add two auxiliary lanes to eastbound SR 91 from SR 241 to SR 71
- Add one HOV in both directions between I-15 and SR 241
- Add HOV connectors at the I-15/SR 91 interchange and the SR 91/SR 241 interchange
- Add a freeway to freeway branch connector from SR 91 to SR 71
- Add barrier separated collector distributor or auxiliary lanes from SR 241 to SR 71
- Add one general purpose lane from I-15 to SR 90

- Add two auxiliary lanes from SR 71 to SR 241
- Restripe beginning of 2nd HOV lane from Green River to SR 71 to add a lane using existing pavement
- Extend westbound SR 91 auxiliary lane at Coal Canyon interchange to the County line.
- Construct truck bypass lane at SR 91/SR 55 interchange
- Park and Ride and Rail Alternatives
- In westbound direction, provide part-time HOV usage during non-peak hours from Orange County line to Mary Street in the City of Riverside

Anne Mayer indicated full alternative analysis document is available with substantial detail and discussion of the alternatives.

11. COMMISSIONERS/EXECUTIVE DIRECTOR'S REPORT

- A. Chairman Roberts noted that the Commissioner Retreat will be held on March 21st at the Temecula Creek Inn
- B. Eric Haley provided a brief update on the recent meetings regarding the State Budget.

12. CLOSED SESSION ITEMS

- A. **Conference with Legal Counsel – Existing Litigation Pursuant to Section 54956.9(a)**
 - 1) Names of Parties: Burlington Northern Santa Fe Railroad Company, Metrolink, RCTC, et al
Arbitration No: 72Y 199 108 03 mdsi
 - 2) Names of Parties: "No on 'A', No LA", San Bernardino Valley Audubon Society
v.
RCTC, County of Riverside, County Board of Supervisors, and Eric Haley
- B. **Conference with Legal Counsel – Anticipated Litigation Pursuant to Section 54956.9(b)**

Significant exposure to litigation to subdivision (b)
Number of Potential Cases: 1

C. Conference with Real Property Negotiator Pursuant to Section 54946.8

Negotiating Parties:

Property Owner: Riverside County Transportation Commission
Buyer: California Department of Transportation

Assessor Parcel Numbers: 209-020-046, 209-020-026, 209-020-022,
209-070-014, 206-151-029, 206-151-036, 209-060-022, 209-060-026,
206-132-029, 206-132-030, 210-180-015, 210-180-018, 210-180-031,
210-180-032, 210-180-133, 210-140-066

There were no announcements on the Closed Session items.

13. ADJOURNMENT

There being no further business for consideration by the Riverside County Transportation Commission, the meeting adjourned at 12:35 p.m. The next Commission meeting is scheduled to be held at 9:00 a.m., on Wednesday, March 12, 2003, at the County of Riverside Administrative Center, 4080 Lemon Street, Board Room, Riverside, California, 92501.

Respectfully submitted,



Naty Kopenhaver
Clerk of the Board